

	Barnet Health and Wellbeing Board 28 February 2019
Title	Update on delivery of the Prevent Duty
Report of	Sam Rosengard (Prevent Coordinator)
Wards	All
Status	Public
Urgent	No
Key	Yes
Enclosures	Prevent Presentation Appendix – Summary Update on Prevent Action Plan
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Summary

This paper provides the Health and Wellbeing Board with:

- A summary of the London North Counter Terrorism Local Profile;
- A summary of progress made in delivery of the Prevent Multi-Agency Action Plan;
- Update in relation to delivery of Prevent training from local health providers.

Recommendations

1. That the Board comment and support the actions identified following the recent publication of the Counter Terrorism Local Profile (CTLP).
2. That the Board inform the Prevent Coordinator of any third sector organisations that would benefit from an offer of Prevent Training and advice.

1. WHY THIS REPORT IS NEEDED

In December 2017, the Barnet Prevent Strategy (2017-2020) was launched with the overriding objective:

‘To keep the people of Barnet safe by accurately identifying people vulnerable to being drawn into terrorism and/or violent extremism and to safeguarding children and adults by providing early intervention to protect and divert people away from being drawn into terrorist activity’

This report will specifically update the Barnet Health & Wellbeing Board on the following:

- An overview of Barnet’s local counter terrorism risk profile.
- An update on delivery of the local multi-agency action plan (See Appendix A).
- Performance in relation to Prevent training delivery.
- Update on Barnet Channel Casework.
- An overview of practice guidance provided to staff and teams in Family Services to complement the advice provided in the London Safeguarding Children Procedures.

Update on local risk issues

- 1.1 International terrorism continues to pose a range of threats - most seriously from Daesh. Threat from international terrorism to the UK is currently assessed as **Severe (meaning a terrorist attack is highly likely) as assessed by the Home Office.**

Daesh / Al Q’aeda Inspired extremism

- 1.2 While there is no evidence of any known organisations promoting Daesh/ISIL or Al Q’aeda inspired extremism in Barnet.
- 1.3 It is worth noting the arrest and conviction of a Finchley resident, for planning to detonate a bomb at the gates of Downing Street and attempt to kill the Prime Minister. Media reports indicate he attempted to make

contact with ISIL recruiters via social media. While this appears to have been a lone actor operation, a method promoted regularly in ISIL publications online, his lawyer alleged in court that he was inspired by his Uncle who was later killed in a drone strike while fighting for the Islamic State group in Syria.

- 1.4 An increase in Prevent referrals has been observed with young people accessing extremist material on social media. This suggests that images and isolated literature can be easily accessed, viewed and shared. This is clearly a safeguarding issue which will require monitoring over the next 12 months.
- 1.5 Increased access to Smart Phones and other electronic devices are creating improved and encrypted ways of sharing extremist material online. The difficulty for professionals in identifying vulnerable people engaged in this activity may cause a decrease in the amount of Prevent referrals being received.
- 1.6 The threat posed by individuals viewing Islamist extremist material is heavily focused around Lone Actors, some of whom may suffer with mental health (MH) issues and have become fixated on the violent content as opposed to those using it to affirm existing ideologies ideology.
- 1.7 In 2018 Al-Qaeda released a video in Arabic titled "Our Duty Towards Our Quds". The video calls for global attacks including threats against the UK and USA, targeting Jewish populations. The video calls for attacks with any available weapon, including vehicle ramming, stabbing or arson attacks. The CST have highlighted concerns about this issue. While Barnet is not mentioned specifically, Barnet hosts the largest Jewish community in the UK and is therefore a potential target.

Extreme Right Wing

- 1.8 Over the past 12 months there has been an increase in Prevent referrals from individuals expressing support for Extreme Right Wing (XRW) groups and ideologies.
- 1.9 It is assessed that as the UK continues through the process of departure from the EU, protests held by extreme right wing and extreme left-wing groups may increase, potentially resulting in increased community tensions.

Mental illness and Learning Difficulties

- 1.10 Mental Health (MH) and Autistic Spectrum Disorders (ASD) are the most significant drivers within Prevent referrals. However, most cases are due to a fixation on violence within material related to extremism rather than evidence

of a radical mind-set.” In Barnet, there is a significant proportion of individuals referred into the Channel process have presented with a mental health issue, learning difficulty or both.

Barnet Multi-Agency prevent Action Plan

- 1.11 An update on delivery of the Barnet Prevent Multi-Agency Action Plan can be found in Appendix A. The Action Plan is reviewed quarterly and addresses risks identified in the Barnet local risk assessment.

Update on Prevent Training Delivery

- 1.12 Performance in relation to Prevent training coverage of Barnet based staff in Barnet Enfield and Haringey Mental Health Trust (BEH-MHT) can be seen below in table 1:

Table 1

	Workshop to Raise Awareness of Prevent (WRAP) compliant	eligible	% compliant
June 2018	422	480	88
September 2018	402	479	84
December 2018	400	482	83

- 1.13 Table 2 below shows the WRAP training coverage for Central London Community Healthcare (CLCH) Trust since the beginning of the financial year:

Table 2

Quarter	Does not meet requirement	Meets requirement	Grand total	%Compliant
1 (April – June 2018)	41	495	536	92 %
2 (July – Sept 2018)	41	498	539	92%
3 (Oct – Dec 2018)	36	496	532	93 %

It is positive to note that CLCH continues to meet the 85% target for WRAP training coverage set by NHS England.

- 1.14 The Royal Free Trust which delivers services at Barnet Hospital delivers Basic Level Prevent Training to staff as well as the more in-depth Workshop to Raise Awareness of Prevent. Performance is positive as demonstrated in the tables below, and the Trust is on course to meet NHS England target by April 2019.

Table 3

	Basic Awareness of Prevent compliant	eligible	% compliant
March 2018	10119	11944	85
June 2018	10201	11988	85
September 2018	9729	11412	85
December 2018	10169	11900	85

Table 4

	Workshop to Raise Awareness of Prevent (WRAP) compliant	eligible	% compliant
March 2018	880	1162	76
June 2018	928	1161	80
September 2018	927	1138	81
December 2018	1007	1201	84

- 1.15 Table 5 below highlights progress in delivery of WRAP sessions to local authority staff within Adults & Communities and Children and Young People's Services between 01 November 2017 and 01 January 2019.

Table 5

Responsible department/organisation	Number of Staff requiring training	Number of staff trained	Number of WRAP3 sessions delivered.
Children and Family Services	462	228	27
Adults and Communities	290	251	28

1.16 The Prevent Coordinator remains in contact with the Workforce Development leads and has offered places at monthly WRAP sessions to new starters in both departments. The Prevent Coordinator and Prevent Education Officer are available to deliver WRAP sessions within Children's and Young People's Services to add capacity should this be required to train the remaining identified staff group within a shorter timeframe.

1.17 WRAP delivery plans have now been submitted from Barnet Homes and the Prevent Education Officer and Prevent Coordinator will be delivering sessions to frontline staff. The Barnet Homes Workforce Leads have developed a training programme running until 31 March 2019. In addition, four Barnet Homes managers have been trained to deliver WRAP sessions. They will initially observe sessions delivered by the Prevent Coordinator and Prevent Education Officer before delivering sessions to their teams. It is envisaged that these Barnet Homes managers will then take responsibility for delivery of WRAP to Barnet Homes staff from April onwards. Four sessions have been delivered since 1st January 2019, with 10 sessions booked for March.

1.18 In 2018 the Prevent Coordinator delivered sessions to the following organisations in Barnet:

- 11 sessions to local authority staff including social workers from Children and Adults services and substance misuse recovery workers. (127 attendees)
- 1 session to the Barnet Youth Offending Service (9 attendees)
- 2 sessions to Westminster Drugs Project including frontline staff and managers (21 attendees)
- 2 sessions delivered to frontline staff and managers within the National Probation Service and London Community Rehabilitation Company (CRC) operational teams (23 attendees)

- 3 sessions delivered to staff and managers at Barnet MENCAP (26 attendees).
 - CTLP briefing to the Prevent Delivery Group – 10 attendees.
 - A briefing was delivered by the SO15 Police Unit to Heads of Safeguarding and other frontline functions including Street Scene and CCTV operations, on the Al-Muhajiroun extremist organisation.
- 1.19 The Prevent Coordinator delivered a session a session with the Violence Against Women and Girls (VAWG) partnership forum on 21st January. A further session is scheduled for March 2019. Attempts are also being made to arrange WRAP training for Barnet MIND staff and managers. The Health and Wellbeing Board are requested to advise the Prevent Coordinator if there are other community organisations / groups that would benefit from an offer of Prevent training for staff.
- 1.20 The Prevent Education Officer continues to reach out to Barnet Schools for bespoke briefings to safeguarding staff and offering WRAP sessions to teaching staff within schools

Update on Prevent Channel Casework

- 1.21 The Barnet Channel Panel continues to meet monthly with positive levels of contribution from all core members. Core members include The Channel Police Practitioners from the local Police Counter Terrorism Unit, the Prevent lead from the Multi-Agency Safeguarding Hub (MASH), the Adult Safeguarding Lead from Barnet CCG, the Head of Non-Clinical Risk from Barnet Enfield Haringey-Mental Health Trust and the Approved Mental Health Practitioner Service Manager.
- 1.22 Case managers from relevant departments, organisations and schools/educational institutions regularly attend to contribute to case discussions as part of the Channel process.
- 1.23 The Barnet Prevent Delivery group, a subgroup of the Barnet Safer Communities Partnership Board meets quarterly with high levels of participation from key internal and external partners. Standing agenda items include a review of local risk/CTLP, updates on project delivery, Channel performance and problem-solving discussions as required.
- 1.24 Channel Panel performance data including referral numbers, types of concern being referred (i.e. type of extremism), types of vulnerability appearing in individuals referred are reviewed quarterly at Prevent Delivery Group

Meetings. Emerging trends are monitored and this information feeds into local action planning.

2. ALTERNATIVE OPTIONS CONSIDERED AND NOT RECOMMENDED

- 2.1 Barnet Community Safety Team have considered how to respond to situations where a Channel referral is assessed as low, or no risk in terms of radicalisation, but where other safeguarding concerns (including mental ill-health) persist and impact upon the individual's level of risk and vulnerability.
- 2.2 A decision has been made locally by the Channel Panel Chair, supported by the Prevent Delivery Group, to remove such cases from the Channel process with the management ownership returning to the most appropriate organisation, or local authority department. This is often the referring agency/department.
- 2.3 In such cases, should specific evidence emerge of a radicalisation concern in the future, the case should be re-referred to Channel via the Prevent Coordinator.
- 2.4 This decision is in alignment with Office for Security and Counter Terrorism and SO15 guidance.

3. Progress in relation to delivery of Prevent Training

- 3.1 All health partners have received notification from NHS England regarding WRAP Training compliance. Those providers who are at present not achieving required compliance levels have sent action plans to NHS England which are being monitored by the CCG and NHS England.

4. POST DECISION IMPLEMENTATION

- 4.1 Barnet Channel Panel processes are to continue as currently being implemented as they are in line with recent guidance from NHS England.
- 4.2 WRAP delivery plans are to be implemented in Barnet Enfield & Haringey Mental Health Trust and the Royal Free NHS trust.

5. IMPLICATIONS OF DECISION

5.1 Corporate Priorities and Performance

- 5.1.1 The Council's Corporate Plan 2019-24 sets out the following strategic objectives:

That Barnet Council, working with local, regional and national partners, will strive to make sure that Barnet is the place:

- Of opportunity, where people can further their quality of life.

- Where responsibility is shared, fairly.
- Where people are helped to help themselves, recognising that prevention is better than cure.
- Where services are delivered efficiently to get value for money for the taxpayer.

Progress made in relation to delivery of the Prevent duty as outlined above is consistent with the strategic objectives of Barnet's Corporate Plan 2019-24.

5.2 Resources (Finance & Value for Money, Procurement, Staffing, IT, Property, Sustainability)

5.2.1 None identified.

5.3 Social Value

5.3.1 None identified at the time of this report being submitted.

5.4 Legal and Constitutional References

5.4.1 The Counter- Terrorism and Security Act 2015

5.4.2 The Counter-Terrorism and Security Act received Royal Assent on 12th February 2015. The Act will disrupt the ability of people to travel abroad to engage in terrorist activity and then return to the UK, enhance the ability of operational agencies to monitor and control the actions of those who pose a threat, and combat the underlying ideology that feeds, support and sanctions terrorism.

5.4.3 The 2015 Act has made the delivery of 'PREVENT' a legal requirement for statutory agencies. It:-

- creates a new duty on certain bodies to have due regard to the need to prevent people from being drawn into terrorism. The duty applies to bodies including local authorities, police forces, some NHS bodies, schools, further and higher education providers, prisons and young offender institutions and providers of probation services;
- allows the Secretary of State to issue guidance to those bodies on how the duty should be fulfilled;
- gives the Secretary of State power to direct a body to take certain action, which would be used to enforce compliance where the Secretary of State is satisfied that the body has failed to discharge the duty. These directions would be enforceable by a court order.

5.4.4 All local areas need to ensure that, as a minimum, they understand the local threat and judge whether activities underway are sufficient to meet it.

5.4.5 The duty does not confer new functions on any specified authority. The term “due regard” as used in the Act means that the authorities should place an appropriate amount of weight on the need to prevent people being drawn into terrorism when they consider all the other factors relevant to how they carry out their usual functions. Statutory guidance has been issued to assist authorities to decide what this means in practice.

5.4.6 The *Prevent Strategy* is a key part of the Government's overall counter terrorism strategy CONTEST. The aim of the Prevent strategy is to reduce the threat to the UK from terrorism by stopping people becoming terrorists or supporting terrorism. In the Act this has simply been expressed as the need to “prevent people from being drawn into terrorism”.

5.4.7 **The Government Counter- Extremism Strategy - CONTEST**

5.4.8 CONTEST aims to reduce the risk to the UK and its interests overseas from terrorism so that people can go about their lives freely and with confidence. CONTEST deals with all forms of terrorism and continues to be based on four strands:

- Pursue: the investigation and disruption of terrorist attacks
- Prevent: work to stop people becoming terrorists or supporting terrorism
- Protect: improving our protective security to stop a terrorist attack
- Prepare: working to minimise the impact of an attack and to recover as quickly as possible

5.4.9 **The Governments Prevent Strategy**

5.4.10 The Governments Prevent strategy was explicitly changed in 2011 to deal with all forms of terrorism and with non-violent extremism, which can create an atmosphere conducive to terrorism and can popularise views which terrorists then exploit.

5.4.11 It also made clear that preventing people becoming terrorists or supporting terrorism requires challenge to extremist ideas where they are used to legitimise terrorism and are shared by terrorist groups. The strategy also means intervening to stop people moving from extremist (albeit legal) groups into terrorist-related activity.

5.4.12 Prevent is the only element which operates in the pre-criminal space i.e. before an illegal act has been committed. It aims to prevent people from becoming terrorists or supporting terrorism and covers all forms of terrorism, including far right extremism and some aspects of non-violent extremism. The work is prioritised according to the risks identified and is set out in three objectives around ideology, individuals and institutions.

5.4.13 Article 7 of the Council's Constitution sets out the terms of reference of the Health and Wellbeing Board which includes the following responsibilities.

To promote partnership and, as appropriate, integration, across all necessary areas, including the use of joined-up commissioning plans across the NHS, social care and public health. To explore partnership work across North Central London where appropriate.

5.5 Risk Management

5.5.1 No issues of concern to report.

5.6 Equalities and Diversity

5.6.1 None identified.

5.7 Corporate Parenting

5.7.1 Prevent training is currently being rolled out to teams across Children and Young People Services, including teams responsible for supervising looked after children. In recent months, WRAP sessions have been delivered to staff in the Onwards and Upwards (corporate parenting) team, the Fostering & Adoption Team and Children in Care teams to ensure staff are aware how to refer concerns where a child is assessed to be vulnerable to radicalisation. In recent months, cases of concern have been referred appropriately which indicates that the process is embedded.

5.8 Consultation and Engagement

5.8.1 None identified.

5.9 Insight

5.9.1 No data has been identified as relevant to this report at the time of submission.

6. BACKGROUND PAPERS

6.1 HM Government "Channel Duty Guidance: Protecting vulnerable people from being drawn into terrorism. *Statutory guidance for Channel panel members and partners of local panels*" 2015

<https://www.gov.uk/government/publications/channel-guidance>

- 6.2 HM Government, 'Revised Prevent Duty Guidance for England and Wales', 2015

<https://www.gov.uk/government/publications/prevent-duty-guidance>

- 6.3 NHS England 'Guidance for mental health services in exercising duties to safeguard people from the risk of radicalisation' November 2017

<https://www.england.nhs.uk/wp-content/uploads/2017/11/prevent-mental-health-guidance.pdf>